

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00

PA-04 RSC-01 PRS-01 SPC-03 TRSE-00 SAI-01 H-03 NSC-10

SS-20 ACDA-19 OMB-01 OIC-04 AEC-11 AECE-00 DRC-01

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3506

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

UMISSION VIENNA PRIORITY 1087

USNMR SHAPE

USMISSION GENEVA

S E C R E T SECTION 1 OF 4 USNATO 0117

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: REVISED TEXT OF SPC STABILIZING MEASURES DRAFT

VIENNA FOR USDEL MBFR

GENEVA FOR USDEL CSCE

1. THERE FOLLOWS THE FULL TEXT OF THE REVISED DRAFT REPORT ON STABILIZING MEASURES AS IT EMERGED FROM THE MEETING OF THE SPC DRAFTING GROUP ON JANUARY 9. SEE SEPTTEL FOR MISSION COMMENTS AND REQUEST FOR GUIDANCE FOR JANUARY 16 DRAFTING GROUP MEETING.

2. BEGIN TEXT:

1. THE COUNCIL GUIDANCE ON STABILISING MEASURES PROVIDED TO THE AD HOC GROUP ON 6TH DECEMBER (REF: C-M(73)123) STATED
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IN PARAGRAPH 1 THAT ANY DETAILED DISCUSSION OF THE FOUR MEASURES TABLED WOULD HAVE TO AWAIT FURTHER STUDIES AND AGREEMENT IN THE ALLIANCE. THE PRESENT REPORT RESPONDS TO THIS REQUIREMENT. IT DOES NOT ADDRESS PARAGRAPHS 2 AND 3 OF THE COUNCIL GUIDANCE

WHICH, OF COURSE, REMAIN VALID.

2. THIS REPORT DEALS ONLY WITH THE DETAILED PROVISIONS FOR IMPLEMENTATION OF FOUR SPECIFIC MEASURES AS APPLIED TO US AND SOVIET FORCES. NO JUDGEMENT IS MADE AS TO:

(A) WHETHER THESE OR OTHER MEASURES MIGHT BE APPLIED TO NON-US AND NON-SOVIET FORCES;

(B) WHETHER THE PARTICULAR PROVISIONS SUGGESTED IN THIS REPORT WOULD REMAIN APPROPRIATE IF SOME OR ALL OF THESE FOUR MEASURES WERE APPLIED TO NON-US AND NON-SOVIET FORCES.

EITHER

BEGIN BRACKET(3. THE WORKING GROUP REPORT AC/276-D(72)4, WHICH WAS APPROVED BY THE MILITARY COMMITTEE, WAS BASED ON THE ASSUMPTION THAT ANY CONSTRAINTS SHOULD NOT BE SUCH AS TO PREVENT OR MAKE MORE DIFFICULT THE OCCUPATION OF GDP POSITIONS BY NATO FORCES AND THE REINFORCEMENT OF NATO FORCES IN THE AREA IN TIMES OF TENSION. THE US DELEGATION HAS TAKEN THE VIEW THAT IN SUCH A SITUATION OF TENSION ANY AGREEMENT ON STABILISING MEASURES WOULD IN ANY CASE ALREADY HAVE BEEN CALLED INTO QUESTION BY SOVIET ACTIONS, AND THAT BECAUSE OF THIS IT IS NOT NECESSARY TO ENSURE THAT ANY STABILISING MEASURES WOULD NOT INHIBIT NATO FORCE MOVEMENTS IN TIMES OF TENSION. IN THIS REPORT, WE PROCEED FROM BEGIN BRACKET THE FORMER END BRACKET BEGIN BRACKET THE LATTER END BRACKET ASSUMPTION. END BRACKET

OR

BEGIN BRACKET(3. IT IS RECOGNISED THAT ADHERENCE TO THESE MEASURES WOULD RESTRICT THE ABILITY OF THE ALLIANCE QUICKLY TO INTRODUCE FORCES, E.G. REFORGER UNITS, INTO THE AREA AT TIMES OF TENSION.) END BRACKET

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BEGIN BRACKET(IT IS NOTED THAT THESE MEASURES ARE DESIGNED TO PROVIDE A STABILISED, PREDICTABLE PATTERN OF MILITARY MOVEMENT IN NORMAL PEACE TIME CONDITIONS, AGAINST WHICH, WHEN ESTABLISHED, IT WOULD BE MUCH SIMPLER TO IDENTIFY AND INVESTIGATE ANY ACTIVITY WHICH, BEING ABNORMAL, COULD BE INTERPRETED AS PROVOCATIVE OR DESTABILISING.) END BRACKET

I. PRE-ANNOUNCEMENT OF MOVEMENTS OF US AND SOVIET FORCES INTO THE AREA OF REDUCTIONS, INCLUDING ROTATIONS

4. THE USS AND USSR WOULD UNDERTAKE TO PROVIDE BEGIN BRACKET(TO EACH OTHER) END BRACKET (1) BEGIN BRACKET(TO ALL OTHER PARTIES TO THE AGREEMENT) END BRACKET (1) THROUGH

THE DIPLOMATIC CHANNELS OR OTHER AGREED MEANS, NOT LATER THAN 1ST NOVEMBER OF EACH YEAR, A SCHEDULE OF CERTAIN ANTICIPATED MOVEMENTS OF THEIR ACTIVE DUTY GROUND FORCE PERSONNEL/UNITS INTO AND OUT OF THE AREA FOR THE FOLLOWING CALENDAR YEAR.

FOOTNOTE

(1) IT IS ENVISAGED THAT ALL DIRECT PARTICIPANTS WOULD BE PARTIES TO THE AGREEMENT AND THAT AN APPROPRIATE MECHANISM WOULD BE ESTABLISHED TO PROVIDE ALL ALLIES WITH THE INFORMATION RECEIVED FROM THE USSR. END FOOTNOTE

BEGIN BRACKET (5. SUCH A SCHEDULE WOULD STATE THE NUMBER OF US OR SOVIET ACTIVE DUTY GROUND FORCE PERSONNEL SCHEDULED TO ENTER OR LEAVE THE AREA DURING EACH MONTH OF THE CALENDAR YEAR. SUCH NUMBERS MAY EXCLUDE INDIVIDUAL PERSONNEL ENTERING (OR LEAVING) WHO ARE TO REMAIN IN (OR OUTSIDE) THE AREA FOR LESS THAN 30 DAYS.) END BRACKET

6. THE SCHEDULE WOULD SEPARATELY LIST EACH ANTICIPATED ENTRY INTO THE AREA OF 5,000 OR MORE INDIVIDUAL ACTIVE DUTY GROUND PERSONNEL WITHIN ANY BEGIN BRACKET(24-HOUR) END BRACKET BEGIN BRACKET(7 DAY) END BRACKET PERIOD, OR ANY UNITS WITH NORMAL LEVELS OF MORE THAN 1,000 PERSONNEL REGARDLESS OF HOW MANY POINTS OF ENTRY INTO THE AREA MAY BE INVOLVED, AND REGARDLESS OF WHAT MODES OF TRANSPORTATION MAY BE USED.

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7. THE SCHEDULE WOULD INCLUDE THE FOLLOWING INFORMATION ABOUT EACH SEPARATELY LISTED MOVEMENT (AS DEFINED IN PARAGRAPH 6 ABOVE):

(A) THE NUMBER OF MEN INVOLVED;

(B) THE DESIGNATION OF ANY UNITS REPORTABLE UNDER PARAGRAPH 6 ABOVE;

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(3) THE DATE ON WHICH THE EXERCISE IS TO BEGIN AND END
FOR EXERCISES OUTSIDE DEFINED TRAINING AREAS.
EXERCISE ACTIVITY WITHIN DEFINED TRAINING AREAS
WOULD BE COVERED BY A BLANKET ANNOUNCEMENT
INDICATING THE PERIODS DURING WHICH THE AGGREGATE
OF PERSONNEL UNDERGOING TRAINING EXCEEDS 10,000;

(4) LOCATION;

(5) THE NUMBER OF ITS MEN, UNIT DESIGNATIONS, AND THE
DATES OF ENTRY INTO AND EXIT FROM THE AREA OF ANY
AUGMENTATION FORCES NOT REGULARLY STATIONED IN THE
AREA THAT WILL BE PARTICIPATING IN THE EXERCISE;

(6) ANY FURTHER NECESSARY AMPLIFICATION.
FULL DETAILS, AS IN SUB-PARAS (A) AND (B) ABOVE,
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WOULD BE GIVEN, 60 DAYS IN ADVANCE, OF ANY MAJOR
EXERCISE WHICH, FOR ANY REASON, HAD NOT BEEN INCLUDED
IN THE ANNUAL FORECAST.

BEGIN BRACKETS ((C) ALERT AND READINESS EXERCISES NOT EXCEEDING 24
HOURS (E.G. OF THE QUICK TRAIN TYPE) SHOULD ONLY BE REPORTED
AT THE TIME THAT THE EXERCISE IS INITIATED.) END BRACKETS (1)

13. A MAJOR MILITARY EXERCISE WOULD BE DEFINED AS THE
DEPLOYMENT INTO OR WITHIN THE AREA BEGIN BRACKETS (, FOR FIELD
TRAINING, END BRACKETS) OF A
DIVISION FORCE OR ONE THAT AGREGATES MORE THAN 10,000 PERSONNEL
IN UNITS OUTSIDE PERMANENT MILITARY GARRISONS. THE EXERCISE WOULD
BE CONSIDERED AS BEGINNING WHEN BEGIN BRACKETS (THE COMBAT AND COMBAT
SUPPORT ELEMENTS OF) END BRACKETS THE FORCES LEAVE THEIR GARRISONS
(IF THESE ARE IN THE AREA) OR ARRIVE IN THE
AREA, AND AS ENDING WHEN THESE ELEMENTS
ARRIVE BACK IN GARRISON OR DEPART THE AREA. THE FOLLOWING

CATEGORIES OF PERSONNEL WOULD NOT BE INCLUDED IN THE EXERCISE COUNT:

(1) PERSONNEL INVOLVED ONLY IN DIRECT AIR, RAIL AND ROAD MOVEMENTS BETWEEN TWO PERMENENT MILITARY INSTALLATIONS/ RESERVATIONS, OR BETWEEN A POINT OF ENTRY INTO OR DEPARTURE FROM THE AREA AND A PERSMANENT MILITARY INSTALLATION;

(FOOTNOTE)

(1) THIS SUB-PARAGRAPH CAN BE DROPPED IF THE 24-HOUR TIME PERIOD IN PARAGRAPH 13(3) IS ACCEPTED.

END FOOTNOTE

(2) PERSONNEL INVOLVED IN TRAINING BY A UNIT WITHIN 25 KILOMETERS OF ITS PERMANET BASE; AND

(3) PERSONNEL INVOLVED IN TRAINING EXERCISES LASTING LESS THA BEGIN BRACKETS (24) END BRACKETS BEGIN BRACKETS (12) END BRACKETS HOURS.

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14. IN ADDITION TO THE ANNUAL AND BI-MONTHLY REPORTS, DETAILED IN PARAGRAPH 12 ABOVE, THE US AND USSR WILL PROVIDE BEGIN BRACKETS (EACH OTHER) END BRACKETS (1) BEGIN BRACKETS (ALL OTHER PARTIES) END BRACKETS (1) WITH NOTICE OF ANY CHANGES TO THE INFORMATION PROVIDED AS THE CHANGES BECOME KNOWN. SUCH NOTIFICATION WOULD COVER SIGNIFICAANT ALTERATIONS TO THE SCHEDULE INCLUDING:

(A) EXTENSION OR ALTERATION OF LOCATION;

(B) DATE CHANGES EXCEEDING 48 HOURS;

(C) 10 PER CENT INCREASE OR DECREASE IN PARTICIPATION.

III. LIMITATIONS ON THE SIZE, NUMBER AND DURATION OF MAJOR EXERCISES BY US AND SOVIET FORCES IN THE AREA OF REDUCTIONS

15. THE US AND USSR WOULD UNDERTAKE:

(A) NOT TO CONDUCT OR PARTICIPATE IN ANY EXERCISE, LOGISTIC OR OTHER (EXCLUDING RAINING EXERCISES LASTING LESS THAN 12 HOURS), IN THE AREA IN WHICH THE AGGREGATE GROUND FORCE ELEMENTS INVOLVED EXCEED BEGIN BRACKETS (35,000 ENB BRACKETS BEGIN BRACKETS (50,000 END BRACKETS PERSONNEL;

(B) NOT TO CONDUCT OR PARTICIPATE IN MORE THAN ONE MAJOR

EXERCISE AS DEFINED IN PARAGRAPHS 13 AND 15(A) ABOVE
IN THE AREA AT ANY ONE TIME; AND

(C) NOT TO SCHEDULE, CONDUCT, OR PARTICIPATE IN MORE THAN
BEGIN BRACKETS SIX) END BRACKETS BEGIN BRACKETS (TWELVE) END
BRACKETS SUCH EXERCISES IN ANY CALENDAR YEAR
OUTSIDE OF DEFINED GROUND TRAINING AREAS. THE
TRAINING AREAS (SUCH AS GRAFENWOEHR, HOHENFELS AND THEIR
EASTERN EQUIVALENTS) WOULD BE THOSE NOW DEVOTED TO
MILITARY TRAINING, AND WOULD BE LISTED AND DEFINED
IN AGREEMENT(2).

(FOOTNOTE)

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(1) THE FOOTNOTE TO PARAGRAPH 4 APPLIES.
(2) THE LIST OF TRAINING AREAS ON THE WARSAW PACT SIDE SHOULD
BE COMPREHENSIVE AND NOT LIMITED TO TRAINING AREAS CLOSE
TO BORDERS.

END FOOTNOTE

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